

FY 2026-2027 TPO Transportation Planning Work Program Amendment Request

City of Oak Ridge Corridor Study: Tennessee and Central Avenues

Introduction

The City of Oak Ridge is seeking to conduct a corridor study along Tennessee Avenue and Central Avenue to bolster multimodal accessibility in the area. Jackson Square and the surrounding businesses are the center of many community and cultural events in Oak Ridge including football games, entertainment, and multiple farmer's markets.

Two other upcoming changes to the area necessitate further study to the transportation network. First, a city owned parking lot at the southwest corner of Tennessee and Central will soon be developed as a mixed-use building, bringing additional traffic to the area while eliminating existing public parking. Second, the City of Oak Ridge is considering acquisition of Joe L. Evins Federal Building for provision of municipal services. The City is interested in exploring a connection from Jackson Square/Central Avenue across the Oak Ridge Turnpike to the Evins Federal Building.

Ultimately, the goal of corridor study is to find multiple improvements to the transportation network that will allow for improved connectivity, accessibility, and safety for pedestrian, bicycle, and automobile traffic along the corridor connecting Blankenship Field (the northern boundary of the study area) through Jackson Square and down to the Joe L. Evins Federal Building (which serves as the southern limit of the study area).

TPO Planning Funds Request

The City of Oak Ridge Public Works Engineering and Planning staff will manage the study and request TPO planning grant assistance to engage a consultant to complete various planning-level assessments and other scoping elements, to include:

- Development of a complete street design for Central and Tennessee Avenues that will accommodate pedestrian, bike, and vehicle traffic as well as identify locations for on street parking in this area to replace the City-owned parking lot being replaced by a mixed use development;
- Consideration of a possible road diet on Central Avenue;
- Examining an extension of Central Avenue across the Oak Ridge Turnpike to the Federal Building;
- Assessing ways to improve local access from surrounding neighborhoods and employment centers; and
- Conducting public outreach to gather input from nearby and other affected stakeholders.

Timeline: Eight to Twelve (8-12) months including any recommended public input sessions

Cost: Estimated \$100,000.00 total



**A RESOLUTION BY THE EXECUTIVE BOARD
OF THE KNOXVILLE REGIONAL TRANSPORTATION PLANNING ORGANIZATION MODIFYING
THE FISCAL YEAR (FY) 2026 and 2027 TRANSPORTATION PLANNING WORK PROGRAM**

WHEREAS, in accordance with the requirements of the US Department of Transportation, Title 23 Code of Federal Regulations (C.F.R.) Section 450.308 of the Metropolitan Planning Regulations, no planning activities can be funded by federal sources until they have been included in the Transportation Planning Work Program; and

WHEREAS, the required planning factors to be considered by Transportation Planning Organizations (TPO) in developing transportation plans and programs, were used in the development of this Transportation Planning Work Program Modification; and

WHEREAS, the TPO Technical Committee has endorsed this FY 2026 and FY 2027 Transportation Planning Work Program Modification as one step in achieving a coordinated transportation system; and

WHEREAS, the elements of the Transportation Planning Work Program are to receive approval from the Executive Board of the Transportation Planning Organization, and

WHEREAS, the public was afforded an opportunity to comment on the Transportation Planning Work Program Modification,

NOW, THEREFORE, BE IT RESOLVED BY THE KNOXVILLE REGIONAL TRANSPORTATION PLANNING ORGANIZATION EXECUTIVE BOARD:

That the FY 2026-2027 Transportation Planning Work Program be modified to add to the Community Planning Studies section: The City of Oak Ridge Corridor Study: Tennessee and Central Avenues.

The study will be funded by allocating reserve (unprogrammed) funding in the amount of \$100,000. The funding breakdown is \$50,000 from the reserve Complete Street funding, \$42,500 from the reserve Community Planning Grant (CPG) funds and TDOT match, and \$7,500 from the City of Oak Ridge for local match.

August 26, 2026

Mayor Glen Jacobs
Knox County
TPO Executive Board Chair

Doug Burton
Coordinator
Knoxville Regional TPO

APPENDIX A – Modification

TABLE 16: REVENUES TABLE

Funding Source	Task 1 Administration	Task 2 Data Collection and Analysis	Task 3 Short Range Planning	Task 4 Long Range Planning	Task 5 Multimodal Planning	Task 6 Special Studies	Total
Federal Funding Sources							
Federal FTA - TPO 5310 - 100%	\$-	\$-	\$-	\$-	\$180,359.00	\$-	\$180,359.00
Federal FTA – CAC 5310 - 100%	\$-	\$-	\$-	\$-	\$166,000.00	\$-	\$166,000.00
Federal FTA - KAT 5307 - 80%	\$-	\$-	\$-	\$-	\$576,000.00	\$-	\$576,000.00
Federal CPG - Complete Streets - 100%	\$-	\$-	\$-	\$247,030.00	\$300,000.00	\$907,749.00	\$1,454,779.00
Federal - CPG - 80%	\$332,046.40	\$248,686.40	\$141,364.00	\$1,130,728.80	\$318,069.60	\$1,292,804.13	\$3,463,699.33
Federal - L-STBG - 80%	\$-	\$720,000.00	\$-	\$-	\$-	\$-	\$720,000.00
Federal - CMAQ - TPO SmartTrips - 80%	\$-	\$-	\$-	\$-	\$-	\$158,309.67	\$158,309.67
State Funding Sources							
KAT - FTA 5307 - TDOT Match - 10%	\$-	\$-	\$-	\$-	\$72,000.00	\$-	\$72,000.00
TDOT - CPG Match - 5%	\$20,752.90	\$15,542.90	\$8,835.25	\$70,670.55	\$19,879.35	\$80,800.26	\$216,481.21
Local Funding Sources							
Local Match -L-STBG - 20%	\$-	\$180,000.00	\$-	\$-	\$-	\$-	\$180,000.00
Local Match -CMAQ - TPO SmartTrips - 20%	\$-	\$-	\$-	\$-	\$-	\$39,577.42	\$39,577.42
Local Match - CPG - 15%	\$62,258.70	\$46,628.70	\$26,505.75	\$212,011.65	\$59,638.05	\$242,400.77	\$649,443.62
KAT - FTA 5307 - Local Match - 10%	\$-	\$-	\$-	\$-	\$72,000.00		\$72,000.00
Total	\$415,058.00	\$1,210,858.00	\$176,705.00	\$1,660,411.00	\$1,763,946.00	\$2,721,641.25	\$7,948,649.25

FTA = Federal Transit Administration | TPO = Transportation Planning Organization | CAC = Knoxville Knox County Community Action Committee | KAT = Knoxville Area Transit
 CPG = Consolidated Planning Grant | L-STBG = Local Surface Transportation Block Grant | CMAQ = Congestion Mitigations and Air Quality

TABLE 17: FUNDING BY TASK

Work Task	Task 1 Administration	Task 2 Data Collection and Analysis	Task 3 Short Range Planning	Task 4 Long Range Planning	Task 5 Multi-modal Planning	Task 6 Special Studies	Sub-Total 100% Federal Funding	Sub-Total All Other Funding	Total All Funding
Salary/ Benefits - 24% & Indirect Rate - 40% (CPG)	\$265,058.00	\$280,858.00	\$176,705.00	\$353,411.00	\$397,587.00	\$309,234.00	\$-	\$1,782,853.00	\$1,782,853.00
Salary/ Benefits - 24% & Indirect Rate - 40% (CPG/100%)	\$-	\$-	\$-	\$-	\$100,000.00	\$-	\$100,000.00	\$-	\$100,000.00
Salary/ Benefits - 24% & Indirect Rate - 40% (CMAQ)	\$-	\$-	\$-	\$-	\$-	\$50,000.00	\$-	\$50,000.00	\$50,000.00
Direct Costs	\$150,000.00	\$-	\$-	\$-	\$-	\$-	\$-	\$150,000.00	\$150,000.00
TPO Section 5310 Administration and Planning	\$-	\$-	\$-	\$-	\$55,359.00	\$-	\$-	\$55,359.00	\$55,359.00
CAC Section 5310 Administration and Planning	\$-	\$-	\$-	\$-	\$166,000.00	\$-	\$-	\$166,000.00	\$166,000.00
KAT Section 5307 Administration and Planning	\$-	\$-	\$-	\$-	\$720,000.00	\$-	\$-	\$720,000.00	\$720,000.00
Consultants/ Projects									
Traffic Counts Contractor	\$-	\$30,000.00	\$-	\$-	\$-	\$-	\$-	\$30,000.00	\$30,000.00
Priority Investment Study – Phase 2	\$-	\$-	\$-	\$-	\$200,000.00	\$-	\$200,000.00	\$-	\$200,000.00
Kingston Pike Corridor Study	\$-	\$-	\$-	\$-	\$-	\$126,000.00	\$26,000.00	\$100,000.00	\$126,000.00
Montvale Road Corridor Study	\$-	\$-	\$-	\$-	\$-	\$100,000.00	\$20,000.00	\$80,000.00	\$100,000.00
Tazewell Pike Corridor Study	\$-	\$-	\$-	\$-	\$-	\$250,000.00	\$50,000.00	\$200,000.00	\$250,000.00
City of Knoxville Comprehensive Plan	\$-	\$-	\$-	\$-	\$-	\$750,000.00	\$500,000.00	\$250,000.00	\$750,000.00
Alley-way Study	\$-	\$-	\$-	\$-	\$-	\$200,000.00	\$100,000.00	\$100,000.00	\$200,000.00
Mobility Plan 2055 Update	\$-	\$-	\$-	\$807,030.00	\$-	\$-	\$247,030.00	\$560,000.00	\$807,030.00
TDM Model Update	\$-	\$-	\$-	\$500,000.00	\$-	\$-	\$-	\$500,000.00	\$500,000.00
Knox-Blount Greenway Connectivity & Mobility Study	\$	\$	\$	\$	\$	\$100,000.00	\$	\$100,000.00	\$100,000.00
City of Oak Ridge Corridor Study	\$	\$	\$	\$	\$	\$100,000.00	\$50,000.00	\$50,000.00	\$100,000.00
Other Planning Studies	\$-	\$-	\$-	\$-	\$-	\$426,771.16	\$-	\$426,771.16	\$426,771.16
Human Services Coordination Transportation Plan	\$-	\$-	\$-	\$-	\$125,000.00	\$-	\$-	\$125,000.00	\$125,000.00
Pavement Management L-STBG Funded	\$-	\$900,000.00	\$-	\$-	\$-	\$-	\$-	\$900,000.00	\$900,000.00
Complete Street, Safety, Accessible Options Funding	\$-	\$-	\$-	\$-	\$-	\$161,749.00	\$161,749.00	\$-	\$161,749.00
Smart Trips - Subcontracted	\$-	\$-	\$-	\$-	\$-	\$147,887.09	\$-	\$147,887.09	\$147,887.09
Total	\$415,058.00	\$1,210,858.00	\$176,705.00	\$1,660,441.00	\$1,763,946.00	\$2,721,641.25	1,454,779.00	\$6,493,870.25	\$7,948,649.25

TABLE 15: KEY WORK PRODUCTS FOR SPECIAL STUDIES TASKS

Key Work Products for Special Studies Tasks	
Product	Schedule
Smart Trips TDM program	Ongoing
CMAQ Annual Report	2026 and 2027
Travel Time Studies/Analysis	As needed
ITS Architecture Update	2027
Transportation Performance Management: Targets and Dashboard	2026 and 2027
Incident Management Meetings	Yearly
Kingston Pike Pedestrian Study	2027
Montvale Road Study	2027
Tazewell Pike Study	2026
Knox County UDO and Small Area Plans	2026 and 2027
City of Knoxville Comprehensive Plan	2026 and 2027
Regional/Community Planning Studies	As needed
Regional Air Quality Conformity Analysis Amendments	As needed
Travel Demand Model Enhancements with Lakeway	As needed
EPA COK BREATHE Project	2026
Alley-Way Survey and Study	2027
Knox-Blount Greenway Connectivity and Mobility Study	2026
City of Oak Ridge Corridor Study	2027
Technical Support and Planning	Ongoing
Regional Corridor Studies	As needed
Mobility Plan Update	Start July 2027
Regional Roadway Safety Action Plan Coordination/Update	Ongoing
Freight Data, Technical Studies, Possible Plan	2026 and 2027